UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA,)
Plaintiff,)
v.)
LEBANESE CANADIAN BANK SAL, et al.,)) CIVIL ACTION NO.) 1:11-cv-9186-PAE
Defendants,)
ALL ASSETS OF LEBANESE CANADIAN BANK SAL OR ASSETS TRACEABLE THERETO, et al.)))
Defendants in rem.	,))

MEMORANDUM OF LAW IN SUPPORT OF CLAIMANT ELLISSA HOLDING COMPANY'S MOTION TO DISMISS

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Claimant Ellissa Holding Company ("Claimant" or "Ellissa"), by and through its undersigned counsel, respectfully submits this memorandum of law in support of its Motion to Dismiss Plaintiff's Verified Complaint (the "Complaint") and respectfully states as follows:

FACTUAL BACKGROUND

This matter arises out of an *in rem* forfeiture action brought by the Plaintiff, the United States of America ("Plaintiff") against "All Assets of Ellissa Holding Company." The Complaint alleges, in pertinent part, that the Ellissa companies transferred the sum of \$61,747,524 to accounts of various car dealerships in the United States between approximately January 2007 and early 2011 as part of an alleged money laundering scheme. (Complaint ¶ 7). It further lists in Schedule A certain bank accounts of those car dealerships to which the funds were allegedly transferred. (*Id.* at ¶ 9, *see also* Schedule A).

None of the accounts in Schedule A belong to or are identified or listed in the name of or otherwise associated with Ellissa. (*Id.*) Indeed, the Plaintiff has failed to identify any of Ellissa's assets that are within the physical custody of the Court or the territory of the United States. In fact, the Plaintiff has not made a single allegation concerning the location of *any* of Ellissa's assets. To the extent that any of Ellissa's assets are located outside of the United States (which, Plaintiff has failed to contend), the Plaintiff has further failed to allege (i) the identity of the country or countries where said assets are located and (ii) whether any said country will cooperate with the United States to seize and turn over Ellissa's assets. Moreover, jurisdiction over any of the property located overseas in a non-cooperating country may result in a decision, which is advisory and non-redressable. Accordingly, Plaintiff fails to allege any of the elements establishing *in rem* jurisdiction or to state a claim upon which relief may be granted and, as a result, this Complaint must be dismissed.

ARGUMENT

- I. The Plaintiff's Complaint Fails to State a Claim upon Which Relief May Be Granted.
 - A. The Complaint Has Not Alleged Sufficient Facts to Support a Reasonable Belief that the Government Will be Able to Meet Its Burden of Proof at Trial.

To survive under Rule 12(b)(6), a complaint must plead "sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face.'" Ashcroft v. Iqbal, 129 S. Ct. 1937, 1949 (2009) (internal citation omitted). The plaintiff's factual allegations must "be enough to raise a right to relief above the speculative level." Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007). A mere "formulaic recitation of the elements of a cause of action will not do." Iqbal, 129 S. Ct. at 1949. The court must examine the well-pled and non-conclusory factual allegations to determine whether there is a "reasonable inference that the defendant is liable for the misconduct alleged." Id. Moreover, Rule G(2)(f) of the Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions specifically provides that the complaint must "state sufficiently detailed facts to support a reasonable belief that the government will be able to meet its burden of proof at trial." The Court must confine its consideration "to facts stated on the face of the complaint, in documents appended to the complaint or incorporated in the complaint by reference, and to matters of which judicial notice may be taken." Leonard F. v. Israel Discount Bank of N.Y., 199 F.3d 99, 107 (2d Cir.1999) (internal quotations and citation omitted).

The instant Complaint does not meet the heightened requirements for plausibility pleading under *Twombly* and *Iqbal* nor the specific requirements of Rule G(2)(f). *Twombly*, 550 U.S. at 570; *Iqbal*, 129 S. Ct. 1937. *Iqbal* indicates that "[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice" and are not entitled

to the assumption of truth. 129 S. Ct. at 1940-42. As in *Iqbal*, once the conclusory allegations are ignored, the Complaint in the case at bar does not allege sufficient facts to state a claim against the assets of Ellissa "that is plausible on its face," so as to avoid dismissal. *Iqbal*, 129 S.Ct. at 1949.

Here, the Plaintiff has pled in detail wrongful activities by Lebanon-based terrorist organization Hizballah and various alleged drug-trafficking organizations, but has completely failed to plead specific facts tying Ellissa to any such activities or otherwise supporting its conclusory statement that Ellissa is one of the "key participants and facilitators" of a money laundering scheme (Complaint ¶ 32). Even where the Complaint purports to state specifics regarding Ellissa, it merely alleges (i) that Ellissa transferred cash to the U.S. to buy cars to ship to West Africa (Complaint ¶ 51-54), (ii) that Ellissa and its principals were "implicated" in cash smuggling – with no specifics alleged (Complaint ¶ 45(b)); and (iii) that a money courier had an Ellissa business card in his pocket when he was stopped for carrying undeclared cash between Benin and Paris, France (Complaint ¶ 65). These facts are not sufficient to constitute a plausible pleading as required under Rule 12(b)(6), nor to meet the pleading requirements of Rule G(2)(f).

B. The Complaint Fails to Describe the Property with Reasonable Particularity.

Rule G(2)(c) also provides that the complaint in a forfeiture action must "describe the property with reasonable particularity." *See* Rule G(2)(c), Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions. In the instant case, the Plaintiff completely fails to identify, describe or seize any property that belongs to Ellissa aside from a broad and unspecified claim against "All Assets of Ellissa Holding Company."

The Complaint alleges that between approximately January 2007 and early 2011 the Ellissa companies transferred \$61,747,524 to accounts of various car dealerships in the United

States. (Complaint ¶ 7). It further lists in Schedule A certain bank accounts of those car dealerships, to which the funds were allegedly transferred. (*Id.* at ¶ 9, *see also* Schedule A). Yet none of the accounts listed in Schedule A are the property of Ellissa. (*Id.*) The Plaintiff fails to describe any details of Ellissa's property whatsoever which it seeks to be forfeited, let alone identify whether any of Ellissa's assets are even within the physical custody and control of the Court or the territory of the United States.

II. The Court Lacks *In Rem* Jurisdiction Over Ellissa's Assets.

The Complaint alleges jurisdiction under 28 U.S.C. § 1355, which allows federal courts to obtain original jurisdiction over forfeiture cases. 28 U.S.C. § 1355(a). Section 1355(b)(1) provides venue over a forfeiture action, allowing the case to be brought in any district where "acts or omissions giving rise to the forfeiture occurred, or any other district where venue for the forfeiture action or proceeding is specifically provided." 28 U.S.C. § 1355(b)(1). In addition, the statute provides that the action can be brought as provided under Section 1355(b)(1) whenever property is located in a foreign country, or "has been detained or seized pursuant to legal process or competent authority of a foreign government." 28 U.S.C. § 1355(b)(2).

However, it is well established that in order to bring a civil forfeiture action over property, apart from subject-matter jurisdiction and venue, a court must assert *in rem* jurisdiction over the property at issue. Rule G(2)(b), Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions. Thus, in forfeiture actions, a Plaintiff seeking to invoke the Court's *in rem* jurisdiction, must establish that the property is actually or constructively within the reach of the Court. *See United States v. All Funds on Deposit in any Accounts Maintained in the Names of Heriberto Castro Meza et. al.*, 63 F.3d 148, 152 (2d Cir. 1995) citing *United States v. James Daniel Good Real Property*, 126 L. Ed. 2d 490, 114 S. Ct. 492, 503 (1993).

Here, the Plaintiff has failed to identify that any property belonging to Ellissa is located in the United States or even abroad. Ellissa is not aware of any of its assets which may be sought to be seized that come within the physical custody or control of this Court. Ellissa is a Lebanese company and to the extent Ellissa's assets are located in Lebanon or any other foreign country, the Complaint does not contain a single allegation that the United States' government or courts have actual or constructive¹ control over such property. *See Meza*, 63 F.3d at 152. The Plaintiff has not met its burden of demonstrating or even alleged that any foreign country where Ellissa's assets are located (i) has a judicial assistance treaty, (ii) has cooperated in the past with the United States over the forfeiture of assets, or (iii) has provided any indication that it is willing to cooperate with the United States over the forfeiture of Ellissa's assets. Absent the essential power to adjudicate rights as to Ellissa's property, including "the power to seize and hold it," this Court does not have *in rem* jurisdiction, and the Complaint must be dismissed.

III. The Constitutional Principles Under Article III Bar This Court's Jurisdiction.

"The party invoking federal jurisdiction bears the burden of establishing" that jurisdiction exists." *Sharkey v. Quarantillo*, 541 F.3d 75, 82-83 (2d Cir. N.Y. 2008), citing *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 561, 112 S. Ct. 2130, 119 L. Ed. 2d 351 (1992). All factual issues necessary to establish subject matter jurisdiction "must be supported in the same way as any other matter on which the plaintiff bears the burden of proof." *Id*.

A. The Constitutional Principle of Justiciability Bars this Court's Jurisdiction.

It is a fundamental constitutional principle that a federal case must be justiciable in order to be considered by a federal court. Article III of the U.S. Constitution limits federal court

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In forfeiture proceedings involving property located abroad, constructive control has been found when there is a demonstrated cooperation of the foreign nation to arrest the assets. *See Meza*, 63 F.3d at 153 (concluding that *in rem* jurisdiction was proper because the district court had constructive control over certain funds "by virtue of the demonstrated cooperation of the British government").

jurisdiction to "actual, ongoing controversies" between parties. *Honig v. Doe*, 484 U.S. 305, 317 (1988) (emphasizing the limits that Article III of the Constitution places on federal courts). For this reason, the U.S. Supreme Court has held that "a federal court has neither the power to render advisory opinions nor 'to decide questions that cannot affect the rights of litigants in the case before them" *Preiser v. Newkirk*, 422 U.S. 395, 401 (1975) (internal quotations omitted.) Accordingly, in cases where there is a high probability of an advisory opinion that may be reversed or revised by a foreign court, judicial restraint should be exercised. *See Tang Yee-Cun v. Immundi*, 686 F. Supp. 1004 (S.D.N.Y. 1987).

In the present case, the Plaintiff fails to identify the assets (or their location) which are subject to forfeiture. To the extent the assets are located in a non-cooperating foreign country, it is likely that that foreign country will refuse to abide by this Court's forfeiture order or will modify the order. This Court will have, therefore, no power in making the final determination. As a result, the U.S. judgment will not have any effect on the forfeited assets, rendering the U.S. case advisory and nonjusticiable. Accordingly, this Court should dismiss the forfeiture action against Ellissa's assets.

B. The Constitutional Principle of Redressability Bars this Court's Jurisdiction.

In order for a case to be heard before a federal court, a party must have proper standing, which requires the presence of three elements: (1) an actual, cognizable injury, (2) causation, and (3) redressability. *See Mass. v. Envtl. Prot. Agency*, 549 U.S. 497, 515 (2007), *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560-61 (1992). The element of redressability requires that it is likely, as opposed to merely speculative, that the plaintiff's injury will be redressed by a favorable decision. *Steel Co. v. Citizens for a Better Env't*, 523 U.S. 83, 103 (1998). When the remedy issued by the court becomes subject to the discretion of another court or administrative

body, the court's decision becomes speculative.

In the instant case, the Plaintiff fails to describe or identify any of Ellissa's property subject to forfeiture. Notwithstanding the failure to identify said property, and to the extent such property of a Lebanon-based company is located in a non-cooperating country, there is a substantial likelihood that the requisite element of redressability will not be met in order to demonstrate standing. This Court will be unable to provide any type of remedy when it is likely to be amended by a judgment from a court in a non-cooperating country. Under such circumstances, the Plaintiff seeking the forfeiture will be in the same position as it was before the forfeiture proceeding began. Accordingly, the requisite element of redressability cannot be met with respect to assets located outside of the United States in non-cooperating countries – and the Complaint does not allege or identify any assets that would not fall within this definition – and therefore Plaintiff cannot establish that it has standing.

CONCLUSION

WHEREFORE, Claimant Ellissa Holding Company respectfully requests that the Court enter an order (1) dismissing the forfeiture action against "All Assets of Ellissa Holding Company" in its entirety; (2) awarding costs and attorneys' fees pursuant to the Civil Asset Forfeiture Reform Act of 2000, Pub. L. 106-185, 106th Cong. (2000), 114 Stat. 211 (Apr. 25, 2000), and the Equal Access to Justice Act, 28 U.S.C. § 2412; and (3) for such other relief as the Court deems just and appropriate.

Dated: June 4, 2012 Respectfully submitted,

s/Damira Kamchibekova

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CERTIFICATE OF SERVICE

I hereby certify that on the 4th day of June, 2012, I have electronically filed the Memorandum in Support of the Motion to Dismiss with the Clerk of the Court using the CM/ECF system, which will then send a notification of such filing (NEF) to all counsel listed on the attached service list:

s/Damira Kamchibekova
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